

# Request for Qualifications

# **Economic Planner**

October 3rd, 2025

# THE PROJECT:

Evansville Riverfront – Schematic Design Evansville, IN

# THE CLIENT:

Evansville Regional Economic Partnership (E-REP) and Evansville Regional Development Corporation (E-RDC)

318 Main St., #400 Evansville, IN 47708

# THE ARCHITECT:

Sasaki 110 Chauncy Street Suite 200 Boston, MA 02111

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## 1.0 - PROJECT INFORMATION

# 1.1 - Project Schedule

 RFQ Release Date: October 3, 2025 October 7, 2025 Pre-proposal Meeting (Virtual), Non Mandatory Questions due by 5:00 PM CST: October 9, 2025 Questions Returned by 5:00 PM CST: October 10, 2025 Responses due by 5:00 PM CST: October 17, 2025 • Interviews of selected respondents: TBD, 2025 TBD, 2025 Selected respondent announced by: Estimated Notice-To-Proceed (NTP) Date: Early November, 2025

Pre-proposal meeting to be held on Tuesday, October 7th at 3:00 PM CST via **Zoom** at the following link:

Join the meeting from your computer or smartphone:

https://sasaki.zoom.us/j/97483313721?pwd=Vc0DSD0iFxMQN5w7QiUbAGzMgs0x1H.1&jst=2

Password: 229550

Or join by telephone:

+1 720 928 9299 (US Toll)

+1 786 635 1003 (US Toll)

888 475 4499 (US Toll Free)

833 548 0276 (US Toll Free)

Meeting ID: 97483313721

#### 1.2 General Instructions

#### 1. Purpose:

This RFQ invites qualified firms to submit proposals for Economic Planning services for the Evansville Riverfront project. This work will advance the schematic design phase from the current program refinement phase and align technical requirements with project objectives as outlined in the ORVSP document. The following information is general in nature; please see Section 3.0 for more detailed information on the RFQ format and requirements.

### 2. Submission Deadline and Format:

- Proposals must be submitted no later than the date and time indicated in Section 1.1. Late submissions will not be accepted.
- Submit one electronic copy in PDF format via email to the RFQ coordinators at Brian Wethington (<u>bwethington@sasaki.com</u>) and Ashley Diekmann (<u>adiekmann@evvregion.com</u>)
- o All proposal components must be combined into a single PDF document.

#### 3. Proposal Requirements:

- Submissions must address all requested information as outlined in Section 3.2 of this RFQ.
- The total page count for the proposal must not exceed 10 pages. Appendices and required forms are not included in the page count.
- o Formatting must follow the specifications detailed in Section 3.3.

#### 4. Communication Protocol:

- All questions regarding this RFQ must be submitted via email to the RFQ coordinator by the date and time indicated in Section 1.1.
- Responses to all questions will be distributed to all registered respondents.
- Respondents are prohibited from contacting any representatives of E-REP, E-RDC, or Sasaki outside of the designated point of contact regarding this RFQ.

### 1.3 General Conditions

#### 1. Proposal Submission and Incorporation

- All proposals, information, and responses from respondents must be submitted in writing and may be incorporated into the final agreement between Sasaki, the Regional Partners (see Section 1.5), and the successful respondent.
- Respondents must clearly explain any conditions or assumptions in their response.

#### 2. Clarifications

 Respondents have a duty to seek clarification on any item in this RFQ that is unclear. All questions regarding the RFQ must be submitted via email to the RFQ Administrator by the specified deadline.

#### 3. Obligations and Costs

- The Regional Partners and Sasaki incur no obligation or liability by issuing this RFQ.
- Any costs incurred by respondents in preparing and submitting a proposal or participating in selection activities are the sole responsibility of the respondent and are not reimbursable.

#### 4. Evaluation and Notification

 The Regional Partners will use their best efforts to notify respondents as soon as possible regarding whether their submission has been selected for further consideration.

### 5. Confidentiality

 Unless required by applicable laws or regulations, proposals and the information contained therein will be treated as confidential and only shared for evaluation purposes.

#### 6. Contract Negotiations

The successful respondent will be expected to prepare and execute a contract with terms mutually agreed upon with the Regional Partners and Sasaki, unless otherwise noted.

#### 7. Scope and Fee Negotiation:

- The selected consultant will be expected to negotiate the final scope of work and fee with terms mutually agreed upon with the Regional Partners and Sasaki, ensuring alignment with project goals and budget constraints.
- The Regional Partners and Sasaki reserve the right to determine whether the negotiated scope and fee align with the project's requirements and priorities.
- Participation in negotiations does not obligate the Regional Partners or Sasaki to finalize or enter into a contract for services. If an agreement cannot be reached, the Regional Partners reserve the right to terminate negotiations and proceed with another respondent or alternative approach.

#### 8. Amendments and Cancellation



- The Regional Partners and Sasaki reserve the right to amend this RFQ at any time prior to contract award and will notify all respondents of any changes.
- The Regional Partners and Sasaki also reserve the right to cancel the RFQ at any time prior to the execution of a written contract.

# 9. Cost and Pricing Requirements

- Final scope and fee proposals will be negotiated pending selection of the most qualified applicant(s). The scope and fee proposal must include a single quoted cost that covers all expenses, including items like travel, proposed subcontractors, and printing.
- Hourly rates or fees for additional services beyond the scope of work should be quoted separately.

## 10. Meetings and Communications

 All meetings related to the respondent selection process will be conducted via Zoom unless otherwise noted.

# 1.4 - Project Background:



Diagram 1 - Conceptual Design Plan, September 2025

The *Ohio River Vision and Strategic Plan* (ORVSP) focuses on revitalizing the Evansville Region's riverfront and nearby communities, leveraging the Ohio River as a core asset to enhance economic vitality, quality of life, and regional identity. The plan emphasizes reconnecting communities with the river through new parks, public spaces, and trail systems, as well as infrastructure improvements to support and develop a more extensive multimodal connectivity throughout the region. The ORVSP document recommendations include transforming key downtown areas in Evansville, Mt. Vernon, and Newburgh, along with integrating ecological resilience, and addressing community priorities through extensive stakeholder engagement and innovative urban design strategies.

This project - the Evansville Riverfront Schematic Design - will focus on advancing the vision established in the ORVSP by refining key components of the riverfront's transformation. This phase will continue to progress from the current, ongoing programmatic refinement and into the 100% Schematic Design for Great Bend Park, the reconfiguration of Riverside Drive, the extension of the Walnut Street green infrastructure, the development of additional sports courts, and the integration of adjacent development opportunities. The overarching goal is to create a cohesive urban-riverfront district that prioritizes multimodal access, ecological resilience, and dynamic public spaces.



Diagram 2 - Conceptual Phasing Plan - Updated, March 2025 - from ORVSP Summary Report, May 2024

This phase will focus on refining the Ohio River Vision Strategic Plan (ORVSP) schematic design for Great Bend Park (Phase 2A), incorporating existing flood protection into functional and aesthetic design elements. Enhancements to pedestrian and cyclist connectivity will be prioritized along Riverside Drive (Primarily in Phase 1, between Court Street and Cherry Street, with additional considerations in Phases 2B and 4) through lane reduction and reconfiguration while also improving the motorist experience by increasing parking availability, optimizing signal timing, and enhancing the Downtown grid. The overarching goal is to create a more balanced and efficient transportation network. Additionally, the four-block project on Walnut Drive will extend the recently completed streetscape interventions from SE 4th St. and complete the bicycle connection to Riverside Drive.

The schematic design process will also explore the development potential of three key parcels (integrated as part of phases 2A, 2B, and 4) while enhancing cultural and recreational opportunities throughout Phase 2. When completed, the project will create vibrant mixed-use spaces that seamlessly integrate with one another along the



Evansville Riverfront. By blending innovative urban design, stakeholder collaboration, and strategic land use planning, the schematic design phase will establish a framework that strengthens the connection between Downtown Evansville and the Ohio River.

## 1.5 - Regional Partners:

This project will be overseen by the following organizations, to be known as "Regional Partners":

The **Evansville Regional Economic Partnership (E-REP)** – which serves as the regional and local economic development organization and engages in traditional chamber of commerce efforts. E-REP oversees the Regional Development Plan and manages \$95m received from the State of Indiana's READI plan for regional development for SWIRDA. More information is at www.evansvilleregion.com.

The **Downtown Evansville Economic Improvement District (EID)**– formed in 2018 as Indiana's largest business improvement district, the EID provides services and benefits to Downtown Evansville' central business district funded by an annual assessment on properties that benefit from its services. Additional information is online at www.downtownevansville.com.

The **Evansville Regional Development Corporation** (E-RDC) is a nonprofit property development organization created to accelerate the growth in the Evansville Region as part of a regional population and revenue growth strategy.

The **Southwest Indiana Regional Development Authority (SWIRDA)** brings together a representative from each regional county and is the formal applicant for the READI program. It is a guasi-governmental organization.

Additional community partners, such as the City of Evansville or the Evansville Water and Sewer Utility, including those from adjacent counties and neighborhoods abutting the riverfront, will be involved through a steering committee. A need exists as well to conduct public outreach and hold community sessions to fully understand the riverfront goals and desires of regional residents, visitors, property owners, units of government and other stakeholders

#### 1.6 - Prime Consultant and Additional Subconsultants

Sasaki, serving as the prime consultant for this project, brings a nationally recognized expertise in urban design, landscape architecture, and multidisciplinary planning. Under an existing Master Services Agreement with the Regional Partners, Sasaki will lead the schematic design phase, ensuring integration of the design vision, technical expertise, and stakeholder engagement. Sasaki's role includes overall project coordination, providing strategic direction, and collaborating closely with all subconsultants to deliver a comprehensive approach to the Evansville Riverfront project.

To help ensure technical rigor, economic feasibility, and comprehensive project execution, the additional following subconsultants are anticipated to support the



design team during the schematic design phase:

#### **Current Sub Consultants:**

- Civil Engineering, H/H Modeling Morley
- Transportation and Traffic Lochmueller
- Traffic Gewalt Hamilton
- Environmental Analysis Meristem
- Geotechnical Engineering Patriot Engineering
- Surveyor Morley

#### September/October 2025:

- Structural Engineering
- Economic Planning and Development
- Marketing and Branding
- Cost Estimation
- Land Use Attorney
- Park Programming and Operations

#### November/December 2025

- Tree Inventory and Assessment
- Mechanical, Electrical, and Plumbing Engineering (MEP)

#### 2.0 SCHEMATIC DESIGN BASIC SERVICES

#### 2.1 - Overview

The schematic design phase for the Evansville Riverfront project represents a critical step in translating the visionary concepts outlined in the Ohio River Vision and Strategic Plan (ORVSP) into implementable designs. During the Ohio River Vision and Strategic Plan (ORVSP), HR&A Advisors has already completed a citywide and downtown market scan, feasibility testing of multifamily and townhome prototypes, and a broad implementation strategy (Feb 2024). That work identified unmet demand for rental housing, quantified development gaps, and outlined high-level funding tools (e.g., TIF, subsidies, tax credits).

This new scope is not a repeat of market analysis. Instead, it builds on those findings and focuses exclusively on the riverfront project area, translating schematic design into a parcel-level development, funding, and governance strategy.

### 2.2 - Scope of Services

# Task 1: Integrated Finance & Fiscal Impact Model - Prepare district-level financial model for park and adjacent parcels.

The first phase of work will focus on creating a district-level financial model that integrates both the costs of developing and operating the riverfront park and the anticipated revenues generated by adjacent development parcels, on-site programs, and potential tax impacts on adjacent areas. The model should include projections for capital investment, ongoing maintenance and staffing, and potential operating revenues such as leases, concessions, events, and sponsorships. In addition, the consultant will quantify fiscal impacts such as property tax, sales tax, and payments in lieu of taxes

(PILOTs), and will test the viability of different value-capture mechanisms including TIF and special districts. Sensitivity analyses should be conducted to account for different development absorption rates and phasing scenarios, providing the client with a clear picture of funding gaps and long-term financial sustainability. Key steps include:

- Develop a district-level financial model covering both the park and adjacent parcels.
- Estimate capital and operating costs for the park (maintenance, staffing, programming).
- Project revenues from concessions, leases, sponsorships, and parcel development.
   Quantify fiscal impacts (property tax, sales tax, PILOT, other value capture tools).
- Identify funding gaps and test sensitivity scenarios (e.g., different timing or absorption rates).

# Task 2: Parcel Validation & Development Strategy - Test feasibility and phasing of key riverfront parcels.

Building on the financial model, the consultant will conduct detailed feasibility assessments for the key riverfront parcels already identified in Sasaki's schematic design: the waterfront restaurant, the townhomes, and the residential tower with ground-floor retail. The Economic Planning Advisor should help the client and design team to validate, test and refine the parcels for market feasibility and implementation.

- Restaurant Parcel: Assess revenue potential of a waterfront restaurant (lease rates, tenanting strategy, event/catering revenue, alignment with park programming).
   Recommend lease structure and tenant mix to maximize both financial return and activation.
- Townhome Parcel: Test the feasibility of for-sale townhomes adjacent to the riverfront, including pricing, absorption rates, and phasing.
- Mixed-Use Residential Tower with Retail: Evaluate market demand for a Residential tower with integrated retail at the riverfront edge. Analyze unit mix, achievable rents, retail tenanting potential, and financing gaps.
- Parcel Sequencing: Recommend phasing strategy for when and how each parcel should be brought to market, including potential developer RFP timing and infrastructure dependencies.
- Public-Private Structuring: For each parcel, recommend delivery models (e.g., long-term ground lease vs. land sale, public-private partnership terms, incentives).

# Task 3: Governance and Operations Framework - Recommend long-term governance and operations structure.

With financial and parcel strategies established, the consultant will recommend a governance structure to sustain the riverfront long-term. The goal is to propose a governance model that ensures accountability, financial sustainability, and community benefit.

- Assess governance models (nonprofit conservancy, public authority, hybrid).
- Define roles for existing institutions (E-REP, E-RDC, City, Levee Authority) and potential new entities.
- Recommend structure for park operations, staffing, maintenance, and programming.
- Coordinate with Programming and Operations consultant to ensure that long-term maintenance and operational impacts are well documented.



# Task 4: Funding, Public Realm, and Partnership Roadmap - Identify funding sources and partnership strategies.

The consultant, working with the Sasaki team, will prepare a funding and implementation roadmap that identifies specific funding sources to support both park operations, public realm activation, and private development.

- Identify funding sources tailored to the riverfront while also recommending how public realm programming can serve as a revenue stream and a market catalyst:
  - Federal/state programs (BUILD, SS4A, READI, infrastructure grants).
  - Philanthropic and corporate contributions.
  - o Tax credits and value capture mechanisms.
- Recommend public-private partnership structures to attract patient capital and mitigate development risks.
- Provide a roadmap that aligns funding sources with project phases.

# Task 5: Best Practices and Case Studies - Benchmark national precedents and apply to Evansville.

Finally, the consultant will benchmark national precedents such as Brooklyn Bridge Park, Hudson River Park, and other successful riverfront projects, highlighting the strategies that enabled their long-term sustainability. The emphasis should be on translating best practices in financing, governance, and programming into a framework that is tailored to Evansville's scale, market conditions, and institutional capacity.

#### 2.3 - Deliverables

The Economic Planning Advisor will provide the following deliverables:

- 1. District Finance & Fiscal Impact Model (Excel + summary memo).
- Parcel Development Strategy Report with parcel-by-parcel feasibility analysis, recommended phasing, and structuring options.
- 3. Governance & Operations Framework (draft and final).
- 4. Funding & Implementation Roadmap.
- 5. Benchmarking & Best Practices Memo (integrated into final report).

#### 2.4 - Coordination & Integration

The Economic Planning Advisor will collaborate with:

- Sasaki (Prime Consultant) To align strategies with the public realm, parcel, and park design goals
- Clients (E-REP & E-RDC)
- Park Operation and Programming Consultant
- · City of Evansville, and other City stakeholders
- Local Businesses & Stakeholders as necessary

#### 2.5 - Summary of Required Services

In conclusion, the selected consultant shall:

- Develop a comprehensive economic, governance, and implementation strategy for the Evansville Riverfront, moving beyond citywide market and feasibility work to focus specifically on the riverfront park and its key development parcels.
- Produce a district-level financial model that integrates park operations, public realm programming, and adjacent development revenues;
- Test the feasibility of the proposed restaurant, townhomes, and residential tower with retail.
- Recommend a governance and operations framework to sustain the riverfront long-term.
- Prepare a funding and partnership roadmap that leverages public, private, and philanthropic sources to maximize opportunities.
- Drawing on national best practices.

The consultant will provide Evansville with a clear, actionable roadmap to deliver a vibrant, financially sustainable riverfront that balances public benefit with long-term economic resilience.

# 2.6 - Additional Services

The complexity and dynamic nature of the Evansville Riverfront project may necessitate additional services beyond the scope outlined in this RFQ. These services could arise from evolving project needs, unforeseen site conditions, or additional regulatory requirements identified during the schematic design phase.

To address these potential needs, the project team will establish a structured process for developing and approving future task orders. This process will ensure that additional services are clearly defined, scoped, and budgeted in alignment with the project's objectives and regulatory obligations. Each task order will be issued through transparent communication and mutual agreement between the client, Sasaki, and the selected consultants. Task orders will include specific deliverables, timelines, and cost estimates, providing a flexible yet accountable framework for accommodating project evolution without compromising schedule or budget integrity. This approach underscores the project's commitment to adaptability and collaboration, ensuring all emerging needs are effectively managed to support the vision of a resilient and vibrant riverfront.

# 3.0 PROPOSAL REQUIREMENTS FOR EVALUATION AND SELECTION PROCESS

#### 3.1 - General Requirements

Proposals shall be clear, concise, and not exceed ten (10) pages in total length (excluding cover, section dividers, and resumes). All submissions must be provided electronically as a single PDF file. Page size should be 8.5" x 11"; 11" x 17" fold-out pages may be included but will count as two pages.

## 3.2 – Proposal Submission Contents

Respondents must provide the following information, clearly labeled and organized:

Project Understanding & Approach, Schedule, and Work Plan
 Summarize the firm's understanding of the Evansville Riverfront objectives and constraints; outline the proposed approach to the district finance and fiscal impact



model, parcel validation, governance and operations framework, and funding/partnership roadmap. Describe anticipated risks and strategies for aligning with the project schedule.

#### Key Personnel & Team Structure

Identify the project manager and key staff, noting their roles, responsibilities, and availability to support the project timeline. Provide resumes in an appendix. Highlight relevant expertise in district finance, governance, public-private structuring, and implementation strategies.

### Relevant Experience & Qualifications

Provide examples of prior work in district-scale economic planning, parcel feasibility, governance structures, and funding strategies for similar riverfront, park, or mixed-use projects. Include three references for comparable projects.

#### Evansville & Indiana Locality

Identify any staff located in, or with significant experience working in, Evansville or Indiana. Highlight familiarity with local processes, policies, and funding mechanisms.

# Letter of Transmittal (not scored)

A one-page introductory letter summarizing qualifications and affirming commitment to the project schedule and goals. Must be signed by an authorized representative.

#### 3.3 - Evaluation Process

Proposals will be reviewed by a selection committee composed of representatives from E-REP, E-RDC, and Sasaki. Evaluation will focus on demonstrated expertise in economic planning, parcel feasibility, governance, and funding strategies for complex, multidisciplinary urban riverfront projects.

#### **Evaluation Criteria:**

- Project Understanding & Approach, Schedule, and Work Plan 20 pts
- Key Personnel & Team Structure 15 pts
- Relevant Experience & Qualifications 10 pts
- Evansville & Indiana Locality 5 pts

The selected firm must either be an active member of E-REP, or join as a member, prior to contracting.

#### 3.4 – Shortlisting and Interviews

Based on proposal evaluations, shortlisted firms may be invited to interviews. Discussions will focus on methodology, collaboration, and capacity to address project challenges.

#### 3.5 - Final Selection

The selection committee will rank respondents and negotiate scope, fee, and terms with the selected Economic Planning & Development Advisor.

## 4.0 - SUPPLEMENTAL INFORMATION

To ensure subconsultants can provide comprehensive proposals aligned with the project's needs, the following information is included as supplemental information:



## 1. Project Background and Vision:

The following documents are available for download from the <u>E-REP Website</u> (https://www.evansvilleregion.com/river-vision-plan-reveal/):

- Ohio River Vision and Strategic Plan (ORVSP):
   Comprehensive planning document outlining the vision, goals, and recommendations for revitalizing the Evansville Riverfront and surrounding region.
- Evansville Riverfront Master Plan Summary:
   Highlights of the master plan concepts for Great Bend Park, Riverside Drive reconfiguration, and adjacent mixed-use development opportunities.

#### 1. Project Schedule:

The scope for this work is to progress the master plan design from its current 10% Schematic Design through 100% Schematic Design. All work must be completed by the end of April, 2026. Once completed, the schematic design package for the entire project will be utilized to further define specific areas of the project that will progress into an implementation phase under a separate contract.

#### 2. Draft Contractual Terms and Conditions:

A draft of the key terms and conditions governing the subconsultant's engagement will be shared as part of the interview process for shortlisted firms. This will cover payment terms, confidentiality requirements, dispute resolution procedures, and any other critical contractual obligations.